

# **English Learner Education Bills**

S.232 An Act for language opportunity for our kids filed H.2839 An Act to reform English language learning education

# **Overview**

### Improves English language learner education:

- Removes the current mandate requiring Sheltered English Immersion (SEI) as the "one size fits all" default English Language Learner (ELL) program model, and gives school districts the flexibility to establish programs based on the educational needs of their ELL students.
- Increases parent engagement and allow parents to request the creation of new Language Acquisition Programs.
- Establishes the State Seal of Biliteracy to recognize high school graduates who speak, write, and write in two languages (with the same language as *An Act to Establish a State Seal of Biliteracy* H.422 / *An Act to Promote Global Trade and Economic Development through Biliteracy* S.336.)
- Removes regulations that inhibit and prevent the establishment of alternate language acquisition programs for ELLs.
- Ensures that teachers and administers are qualified.
- Monitors and supports current and former ELLS.

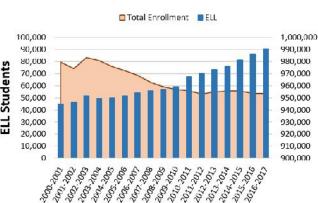
The bill <u>will not</u> mandate new Language Acquisition Programs or dismantle current programs. Instead, it removes the barriers to selecting the <u>best</u> programs for Massachusetts students.

## The Need for Reform

# 1. ELL students are falling between the cracks of Massachusetts' onesize-fits-all language education model:

- → English Language Learners are the fastest growing student population in Massachusetts schools.
  - While total student enrollment has dropped since 2000, the number of ELL students has doubled to over 90,204 students, or 9.5% of the student population<sup>1</sup>.
  - Last year, 90% of school districts had at least one ELL student, and 19% of districts had 100 or more ELLs<sup>2</sup>.

# Massachusetts Student Enrollment 2000-2017



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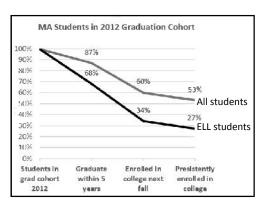
- ELL students represent to the rich diversity of the Commonwealth, speaking over 150 different languages at home.<sup>3</sup>
- A majority of ELL students were born in the United States and are U.S. citizens. According to the
  Migration Policy Institute, nearly 9 in 10 ELL students between kindergarten and grade 5 nationwide were
  born in the United States, and 60% percent among students in grades 6 to 12.4 Additionally, about 82
  percent of children of immigrants in Massachusetts are native born.5
- → Current ELL education policies are failing, and ELL students lag behind their peers in key indicator of academic performance:<sup>6</sup>

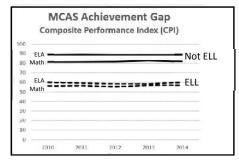
#### **Graduation and College Readiness:**

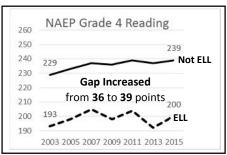
- Last year, the **ELL dropout rate was 6.6%**, the highest dropout rate of any subgroup, and three times higher than the rate for all students (1.9%).<sup>7</sup>
- In 2016, only 64% of ELL students graduated from high school, as compared to 87% of all students. While overall graduation rates have risen in the past 10 years, the gap between ELLs and their peers has not significantly changed<sup>8</sup>.
- Only 44% of ELL students completed the MassCore requirements, a recommended course of study for collegebound students, as compared to 77% of all students.<sup>9</sup> This indicates that fewer ELL students are prepared for college.
- More than 7% of ELL students were "Non-grad Completers,"
  meaning they fulfilled all the course requirements for
  graduation, but did not receive a high school diploma due to
  low MCAS scores. Overall, only 1% of all students in 2016 were
  "Non-grad Completers."<sup>10</sup>
- Of the ELL students entering the 2012 cohort, only 34% enrolled in college and 27% persisted in college.<sup>11</sup>

#### **Standardized Test Performance:**

- The overall Math and English Language Arts MCAS
   Performance of ELLs has shown no significant growth for the past 5 years, and the gap between ELLs and Non-ELLs persists.<sup>12</sup>
- In 2015, only 27% of ELL students scored Proficient or Advanced in the 3<sup>rd</sup> grade English Language Arts MCAS, a benchmark reached by 60% of all third graders.
- Less than 50% of ELL students scored Proficient or Advanced in 10<sup>th</sup> grade English Language Arts and Math MCAS, assessments that determines a student's eligibility to graduate from high school.
- Massachusetts likes to boast that our students score "best in the nation" on the National Assessment of Educational Progress (NAEP), but this obscures the fact that ELL students trail far behind their non-ELL peers on NAEP, and the gap has gotten wider since 2003.<sup>13</sup>







- → We must give schools the flexibility to choose high-quality, research-based programs that meet the needs of ELLs.
  - Current law mandates one default program type for English Language Learners in Massachusetts:
     Sheltered English Immersion (SEI). This "one-size-fits-all" program model is not the best choice for all ELLs. English Language Learners are a diverse group of students with diverse educational needs.
  - Research shows that students educated bilingually perform as well as, or better than, comparable students educated in one language.<sup>14</sup>

# 2. Massachusetts lacks effective bilingual and world language education, despite the NEED for multilingualism in today's world economy:

- → Numerous studies have revealed the benefits for children who know more than one language:
  - Better academic performance and higher scores on standardized tests.
  - Greater cognitive development in such areas as mental flexibility, creativity, and higher-order thinking skills.<sup>15</sup>
  - **Stronger identity formation** and the development of cross-cultural competence, or the ability to know oneself and how to relate with others.
- → Massachusetts lags behind other states in adopting policies that promote language learning and bilingualism:
  - 25 other states and Washington DC have already adopted a State Seal of Biliteracy.<sup>16</sup>
     Massachusetts students are being left behind when competing for jobs that require bilingual candidates.



- → Our students' existing language skills are being ignored and squandered:
  - 20% of Massachusetts students already speak a first language other than English, yet little is done to support or develop this asset in our schools.<sup>17</sup>
  - Few schools offer program choice for ELLs. Only 2 districts offer Transitional Bilingual Education
    programs (TBE), and only 9 districts offer Two-Way Immersion programs that allow ELLs <u>and</u> native
    English speakers to develop bilingualism and biliteracy.
- → Our students are being denied the opportunity to develop valuable skills for a global job market:
  - Bilingualism, biliteracy, and multicultural understanding are **essential skills** for improving career and college readiness.
  - The demand for bilingual workers is rising across the U.S. In Massachusetts, there has been a 159.5% increase in the number of online job postings for bilingual workers since 2010, with Massachusetts-based employers posting 14,561 job openings online in 2015.<sup>18</sup>
  - The national demand for bilingual workers is especially high in certain industries, notably finance and healthcare, with employers like Bank of America, Wells Fargo, and the health insurer Humana. Similarly, the demand for bilingual workers is particularly high for specific occupations, such as registered nurses and customer service representatives.<sup>19</sup>

For Massachusetts to continue to be a national and global leader in academic achievement, it must recognize, value, and invest in programs that help students acquire skills to be competitive in the 21<sup>st</sup> century global job market.



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<sup>&</sup>lt;sup>1</sup> Massachusetts Department of Elementary & Secondary Education, 2016-17 Selected Populations Report (District), http://profiles.doe.mass.edu/state\_report/selectedpopulations.aspx

<sup>&</sup>lt;sup>2</sup> Massachusetts Department of Elementary & Secondary Education, 2016-17 Selected Populations Report (District), http://profiles.doe.mass.edu/state\_report/selectedpopulations.aspx

<sup>&</sup>lt;sup>3</sup> US Census, Detailed Languages Spoken at Home and Ability to Speak English for the Population 5 Years and Over: 2009-2013 https://www.census.gov/data/tables/2013/demo/2009-2013-lang-tables.html

<sup>&</sup>lt;sup>4</sup> Education Writers Association. *In U.S., Students Struggling with English Outnumber Kids Born Abroad*. <a href="http://www.ewa.org/blog-latino-ed-beat/us-students-struggling-english-outnumber-kids-born-abroad">http://www.ewa.org/blog-latino-ed-beat/us-students-struggling-english-outnumber-kids-born-abroad</a>

<sup>&</sup>lt;sup>5</sup> Migration Policy Institute, Facts About Massachusetts English Learners and the NCLB/ESSA Transition (Dec 11, 2016)

<sup>&</sup>lt;sup>6</sup> Rennie Center, *Condition of Education in the Commonwealth: 2017 Resource Guide,* January 2017.

<sup>&</sup>lt;sup>7</sup> MA DESE, 2015-16 Student Dropout Rate Report, http://profiles.doe.mass.edu/dropout/default.aspx

<sup>8</sup> MA DESE, Cohort 2016 Graduation Rate Report: 4-Year Graduate Rate, http://profiles.doe.mass.edu/grad/grad\_report.aspx

<sup>&</sup>lt;sup>9</sup> MA DESE, 2015-16 MassCore Completion Report, http://profiles.doe.mass.edu/state\_report/masscore.aspx

<sup>&</sup>lt;sup>10</sup> MA DESE, Cohort 2016 Graduation Rate Report: 4-Year Graduate Rate, http://profiles.doe.mass.edu/grad/grad\_report.aspx

<sup>&</sup>lt;sup>11</sup> MA DESE, DART for Success After High School Postsecondary Education Outcomes

<sup>&</sup>lt;sup>12</sup> MA DESE, 2015 MCAS Report (DISTRICT) Achievement Gaps, http://profiles.doe.mass.edu/state\_report/mcas.aspx

<sup>&</sup>lt;sup>13</sup> U.S. Department of Education, Institute of Education Sciences, National Center for Education Statistics, *National Assessment of Educational Progress (NAEP)*, 2015 Assessment. <a href="http://nces.ed.gov/nationsreportcard/">http://nces.ed.gov/nationsreportcard/</a>

<sup>&</sup>lt;sup>14</sup> Francis, D., Lesaux, N., & August, D. (2006). Language of instruction. In D. August & T. Shanahan (Eds.), *Developing literacy in second-language learners: Report of the National Literacy Panel on Language-minority Children and Youth*. Mahwah: Lawrence Erlbaum Associates.

<sup>&</sup>lt;sup>15</sup> Adesope, O. O., Lavin, T., Thompson, T., & Ungerleider, C. (2010). A systematic review and meta analysis of the cognitive correlates of bilingualism. *Review of Educational Research*, *80*, 207-245.

<sup>&</sup>lt;sup>16</sup> Seal of Biliteracy, <a href="http://sealofbiliteracy.org/">http://sealofbiliteracy.org/</a>

<sup>&</sup>lt;sup>17</sup> Massachusetts Department of Elementary & Secondary Education, 2016-17 Selected Populations Report (District), http://profiles.doe.mass.edu/state\_report/selectedpopulations.aspx

<sup>&</sup>lt;sup>18</sup> New American Economy, *Not Lost in Translation: The Growing Importance of Foreign Language Skills in the U.S. Job Market*. March 1, 2017. http://www.newamericaneconomy.org/research/not-lost-in-translation-the-growing-importance-of-foreign-language-skills-in-the-u-s-job-market/

<sup>&</sup>lt;sup>19</sup> New American Economy, *Not Lost in Translation: The Growing Importance of Foreign Language Skills in the U.S. Job Market*. March 1, 2017. http://www.newamericaneconomy.org/research/not-lost-in-translation-the-growing-importance-of-foreign-language-skills-in-the-u-s-job-market/